

Message Text

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ORIGIN EPA-04

INFO OCT-01 EUR-25 ISO-00 AID-20 CEQ-02 CIAE-00 COA-02

COME-00 DODE-00 EB-11 INR-10 IO-14 L-03 NSF-04 NSC-10

NSAE-00 PM-07 RSC-01 SCI-06 SS-20 SPC-03 FEA-02 AGR-20

/165 R

DRAFTED BY EPA:AI:DHSTROTHER

APPROVED BY SCI/EN WCSALMON

EPA/AI:FGREEN

EPA/AI:WHMANSFIELD

EPA/AW-447:HPCAHILL

SCI/EN:GKULICK

EUR/SES:RPARDON

EUR/SOV:MJWILKINSON

CEQ:JPERRY

----- 070789

R 232216Z JAN 74

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

UNCLAS STATE 015205

E.O. 11652: N/A

TAGS: SENV, OTRA, UR

SUBJECT: ENVIRONMENTAL AGREEMENT; SOVDEL VISIT ON PULP
AND PAPER.

1. REQUEST EMBASSY DELIVER FOLLOWING LETTER IN
ACCORDANCE WITH EMBASSY DETERMINATION PER PARA. THREE:
BEGIN QUOTE: DEAR MR. (BLANK): I AM PLEASED TO FORWARD
THE ITINERARY FOR THE VISIT OF SOVIET EXPERTS ON PULP
AND PAPER, AS WE DISCUSSED DURING MY VISIT WITH YOU
IN DECEMBER. WE WILL RECEIVE THE EXPERTS ON THE BEGIN
QUOTE RECEIVING SIDE PAYS END QUOTE BASIS.

2. WE HAVE RECEIVED FIRM COMMITMENTS FROM THE FIRMS
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AND PLANTS TO BE VISITED, AND BELIEVE THAT THEY WILL

BE ABLE TO PROVIDE AN EXCELLENT VISIT FOR YOUR PEOPLE. WE HAVE STRESSED OPERATING MILLS SELECTED FOR THEIR RANGE OF PRODUCT GRADES, EXTERNAL CONTROL FACILITIES, COMPLEXITY OF ENVIRONMENTAL SITUATION, AND ADVANCE WASTEWATER MANAGEMENT. ALSO INCLUDED ARE A CONSULTING ENGINEERING ORGANIZATION, AN ACADEMIC RESEARCH CENTER, AND ONE OR MORE STATE REGULATORY AGENCIES. AS THE TIMING AND SUBSTANCE ARE CONSONANT WITH OUR DISCUSSIONS, AND SINCE MODIFICATIONS COULD BE MADE ONLY WITH SERIOUS DIFFICULTY, WE HOPE THAT IT WILL BE POSSIBLE FOR YOUR EXPERTS TO ARRIVE ON THE DATE INDICATED.

MARCH 20, WEDNESDAY: EVENING ARRIVAL IN NEW YORK

21, THURSDAY: AM; ORGANIZATIONAL MEETING IN NEW YORK

PM: VISIT TO CONSULTING FIRM IN NEW YORK SUBURB

22, FRIDAY: PLANT VISIT IN NEW YORK AREA

23, SATURDAY: AM: VISIT TO WHIPPANY PAPERBOARD CO., WHIPPANY, N.J.

PM: FREE TIME IN NEW YORK

24, SUNDAY: FREE DAY IN NEW YORK

25, MONDAY: GLATFELTER CO., SPRING GROVE, PENNA.

26, TUESDAY: RALEIGH, NORTH CAROLINA

AM: N.C. DEPT. OF NATURAL AND ECONOMIC RESOURCES

PM: N.C. STATE UNIVERSITY, DEPT. OF WOOD AND PAPER SCIENCES

27, WEDNESDAY: WEYERHAEUSER CO., NEW BERN, N.C.

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28, THURSDAY: CONTINENTAL CAN CO., HODGE, LOUISIANA

29, FRIDAY: ITT-RAYONIER, JESUP, GA.

30, SATURDAY: WESTVACO CORP., COVINGTON, VA.

31, SUNDAY: FREE DAY IN NEW YORK, EVENING

DEPARTURE VIA AEROFLOT.

(PLEASE ARRANGE YOUR CONFIRMED RETURN RESERVATIONS PRIOR TO YOUR DEPARTURE FROM MOSCOW.)

SINCERELY YOURS, HAROLD P. CAHILL, JR., DIRECTOR,
MUNICIPAL WASTE WATER SYSTEMS DIVISION, U.S.
ENVIRONMENTAL PROTECTION AGENCY. END QUOTE

3. FOR TECH: EPA RECOMMENDS LETTER BE ADDRESSED AND DELIVERED TO MR. S. V. YAKOVLEV, DIRECTOR, VODGEO, MOSCOW, AS CAHILL'S CO-CHAIRMAN OF THE JOINT WORKING GROUP ON PREVENTION AND TREATMENT OF DISCHARGES. HOWEVER, ALSO REQUEST EMBASSY CONSIDER FOLLOWING AND, IN LIGHT OF EMBASSY'S KNOWLEDGE OF SOVIET BUREAUCRATIC STRUCTURE, DETERMINE WHETHER LETTER WOULD MORE APPROPRIATELY BE ADDRESSED TO MR. N. G. NIKOLSKIY, CHIEF, TECHNICAL DIVISION, MINISTRY OF PULP AND PAPER, BOLSHOI KISELNY PEREULOK 13/15, MOSCOW K-45:

A) STATUS OF CURRENT SOVIET RELATIONSHIPS EVIDENTLY NOT RESOLVED, AS INDICATED TO USDEL DURING DECEMBER VISIT. MORE THAN ONCE, YAKOVLEV INDICATED THAT IN EVENTUAL FORMALIZING OF SOVIET SIDE OF THE NEW JOINT WORKING GROUP, HE EXPECTED TO BECOME DEPUTY CHAIRMAN UNDER SOMEONE AT THE DEPUTY MINISTER LEVEL WITHIN GOSSTROY. THERE WAS NO INDICATION THAT YAKOVLEV WOULD HAVE AUTHORITY OVER OTHER MINISTRIES WORKING IN THE PROJECT AREA DURING THE INTERIM PERIOD.

B) IN DISCUSSION OF THIS VISIT WITH MINISTRY OF
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PULP AND PAPER, USDEL MEMBER WAS GIVEN DISTINCT IMPRESSION THAT MINISTRY DID NOT VIEW ITSELF AS SUBORDINATE TO YAKOVLEV, AND THAT MINISTRY EXPECTED DIRECT INVITATION FOR TRIP.

SHOULD EMBASSY DETERMINE LETTER SHOULD BE DELIVERED TO NIKOLSKIY, REQUEST EMBASSY MAKE MINOR EDITORIAL CHANGES REQUIRED IN BODY OF LETTER.

4. IN VIEW OF CONTINUING PROBLEM OF DETERMINING SOVIET BUREAUCRATIC INTERRELATIONSHIPS, WOULD APPRECIATE EMBASSY COMMENT ON:

A) WHETHER, UNDER THE GENERAL TOPIC OF WATER POLLUTION, THE SOVIETS ARE MOVING TOWARD FOUR

SEPARATE JOINT WORKING GROUPS. THE US SIDE IS DOING SEPARATE JOINT WORKING GROUPS. THE US SIDE IS DOING THIS (AS HAS ALREADY BEEN DONE WITH THE AIR POLLUTION GROUPS) AND DISCUSSED THIS WITH VARIOUS SOVIETS DURING THE NOVEMBER JOINT COMMITTEE MEETING. THE SOVIETS THEN GAVE NO INDICATION THAT THEY WOULD NOT ALSO DO THIS.

B) THE STRUCTURE OF AUTHORITY ON THE SPECIFIC TOPIC OF TREATMENT AND PREVENTION OF DISCHARGES. DOES YAKOVLEV HAVE FULL AUTHORITY, OR DOES IT REST WITH DEPUTY MINISTER SHTEPA, OR DOES EACH OF THE MINISTRIES (EG; STEEL, CHEMICAL, PULP AND PAPER) ACT ESSENTIALLY INDEPENDENTLY FOR THE INDIVIDUAL SUB-TOPICS FOR WHICH IT IS RESPONSIBLE? ASSUMPTION IS THAT THIS WILL BE RESOLVED WHEN A NEW WORKING GROUP ON PREVENTION OF POLLUTION FROM INDUSTRIAL AND MUNICIPAL SOURCES IS FORMED IN LINE WITH BUCKLEY-SHTEPA TALKS DURING JOINT COMMITTEE MEETING AND RECORDED IN THE MEMORANDUM SIGNED BY TRAIN AND FEDOROV, BUT WE NEED TO KNOW HOW TO OPERATE IN THE INTERIM.

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